

## Message Text

CONFIDENTIAL

PAGE 01 ROME 14538 081103Z  
ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 DHA-05 ACDA-07 CIAE-00  
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05  
PA-01 PRS-01 SP-02 SS-15 USIA-06 OIC-02 AF-10  
ARA-10 EA-10 NEA-10 /127 W  
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R 090945Z SEP 77  
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AMEMBASSY THE HAGUE  
AMEMBASSY COPENHAGEN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION GENEVA  
USUN MISSION NEW YORK 3283

CONFIDENTIAL ROME 14538

E.O. 11652: GDS  
TAGS: PFOR, UN  
SUBJ: PRE-UNGA CONSULTATIONS: I: PUERTO RICO, GUAM, HUMAN  
RIGHTS, AND RESTRUCTURING

REF: 205678

1. EMBOFF MADE GENERAL PRESENTATION OF U.S. OBJECTIVES AT UNGA  
SESSION TO MFA ACTING DIRECTOR FOR UNITED NATIONS AND INTER-  
NATIONAL ORGANIZATION AFFAIRS PUCCI SEPT. 1. PUCCI EXPRESSED  
GENERAL ITALIAN AGREEMENT WITH OBJECTIVES AND DISCUSSED (ON SEPT.  
1) AND IN SEPT. 7 FOLLOWUP SESSION) AREAS WITHIN COMPETENCE  
OF HIS OFFICE (OTHER TOPICS TO BE COVERED SEPTELS):

2. PUERTO RICO: ITALIANS AGREE WITH U.S. APPROACH AND IN  
PARTICULAR SUBSCRIBE TO LAST TALKING POINT, I.E., THAT U.S.  
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PAGE 02 ROME 14538 081103Z

POSITION IS THAT PUERTO RICO CAN HAVE WHATEVER STATUS THE MAJORITY  
DESIRE. ITALIANS DO NOT BELIEVE IT LIKELY THAT PUERTO RICO  
WILL BE RAISED AT THIS UNGA.

3. GUAM: ITALIANS HAVE NO PROBLEM WITH U.S. POSITION. PUCCI  
SAID THAT ITALIANS JOINED 22 IN OPPOSING LAST YEAR'S RESOLUTION,  
PARTICULARLY BECAUSE THEY AGREE WITH US THAT NOTHING IN THE UN

CHARTER OR IN RESOLUTION 1514 RESTRICTS AUTHORITY OF ADMINISTERING POWERS TO MAINTAIN BASES IN NON-SELF-GOVERNING TERRITORIES.

4. RESTRUCTURING: PUCCI PARTICULARLY WELCOMED U.S. FORMULATION OF APPROACH TO PROBLEM OF RESTRUCTURING. POINTING TO THE SPECIAL POSITION OF ITALY AS A FORMER ENEMY STATE AND AS MAJOR EUROPEAN POWER WHICH DOES NOT HAVE SPECIAL UN POSITION ACCORDED TO "COMPARABLE" POWERS LIKE FRANCE AND THE UK, PUCCI DESCRIBED ITALIAN POSITION ON RESTRUCTURING AS "MODERATE REVISIONIST". ITALIANS RECOGNIZE DANGER OF OPENING UP POSSIBILITY OF CHANGES IN UN STRUCTURE BUT BELIEVE SOME ACCOMMODATION IS NECESSARY TO AVOID SPLITS BETWEEN OLDER UN MEMBERS AND AND THIRD WORLD NEWCOMERS. HE SINGLED OUT FRENCH AND SOVIETS AS TOO CONSERVATIVE IN THEIR APPROACH TO PROBLEM. ITALIANS HOPE FOR CONSENSUS ON ISSUE ALONG LINES OF U.S. POSITION.

5. HUMAN RIGHTS: FOR DISCUSSION OF HUMAN RIGHTS ISSUES, MFA EXPERT ON SOCIAL AND HUMAN RIGHTS QUESTIONS MARIA CAO PINNA JOINED DISCUSSION. CAO PINNA THOUGHT LATEST VERSION OF COSTA RICAN RESOLUTION TO CREATE POST OF HIGH COMMISSIONER FOR HUMAN RIGHTS WAS "SUBSTANTIALLY IMPROVED". OVER EARLIER VERSIONS OF PROPOSAL AND HAD SOME HOPE FOR SUCCESS. MENTION OF APARTHEID SEEMED LIKELY TO WIN AFRICAN SUPPORT AND MENTION OF ECONOMIC AND SOCIAL RIGHTS, AS WELL AS CIVIL AND POLITICAL, WOULD WIN THIRD WORLD APPROVAL. ITALIANS STRONGLY FAVOR CREATION OF HIGH COMMISSIONER POST AND INTEND TO SUPPORT RESOLUTION.

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PAGE 03 ROME 14538 081103Z

6. ON ISSUE OF DECADE AGAINST RACISM, CAO PINNA EXPRESSED INTEREST IN WHAT STEPS (FOURTH TALKING POINT OF REFTEL) U.S. WANTED GA TO TAKE TO ENABLE U.S. TO PARTICIPATE IN DECADE. SHE AGREED THAT TONE OF ECOSOC MEETING WAS MORE MODERATE THAN IN PAST AND HOPED THAT IF FUTURE RESOLUTIONS ON DECADE DO NOT SPECIFICALLY REFER BACK TO RESOLUTION EQUATING ZIONISM WITH RACISM, U.S. MIGHT BE WILLING TO PARTICIPATE.

7. AS TO TORTURE ISSUE, ITALIANS STRONGLY FAVOR SOME ACTION BY GA. CAO PINNA STRESSED IMPORTANCE OF ADVANCE CONSULTATIONS ON HANDLING OF THIS ISSUE. ITALIANS WOULD SUPPORT EITHER CREATION OF WORKING GROUP OR DRAFTING OF CONVENTION, BUT, AS A TACTICAL MATTER, THOUGHT THAT IT WOULD BE EASIER TO GET EASTERN EUROPEAN AND OTHR REGIMES VULNERABLE TO CHARGES OF HUMAN RIGHTS ABUSE TO GO ALONG WITH IDEA OF DRAFTING CONVENTION AS IT WOULD PUT OFF COMING TO GRIPS WITH PROBLEM FARTHER INTO FUTURE.

8. ITALIANS ARE THINKING MUCH ALONG SAME LINES AS U.S. ON APPROACH-

ES TO UNGA AND WERE PLEASED TO BE INFORMED OF OUR VIEWS WELL IN  
ADVANCE OF GA OPENING. ANY INFORMATION WE COULD PROVIDE THEM ON  
QUESTION RAISED IN PARA. 6 (WHAT STEPS U.S. HOPES CAN BE TAKEN  
IN UNGA REGARDING DECADE AGAINST RACISM) WOULD BE APPRECIATED.  
GARDNER

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NNN

## Message Attributes

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**Channel Indicators:** n/a  
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**Disposition Approved on Date:**  
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**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
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